THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1221 Session of 2015

INTRODUCED BY COSTA, FONTANA, SCARNATI, TEPLITZ, VULAKOVICH, RESCHENTHALER, BREWSTER, YUDICHAK AND HUGHES, MAY 2, 2016

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, MAY 2, 2016

AN ACT

- Amending the act of February 12, 2004 (P.L.73, No.11), entitled 1 "An act providing for intergovernmental cooperation in cities 2 of the second class; establishing an intergovernmental 3 authority; providing for financing, for bankruptcy and for sovereign immunity; and making an appropriation, "in general provisions, further providing for definitions; in 5 6 intergovernmental cooperation authority for cities of the 7 second class, further providing for governing board, for 8 powers and duties, for term of existence, for annual report 9 to be filed and annual audits and providing for distribution 10 of gaming revenue. 11
- 12 The General Assembly of the Commonwealth of Pennsylvania
- 13 hereby enacts as follows:
- 14 Section 1. Section 104 of the act of February 12, 2004
- 15 (P.L.73, No.11), known as the Intergovernmental Cooperation
- 16 Authority Act for Cities of the Second Class, is amended by
- 17 adding a definition to read:
- 18 Section 104. Definitions.
- 19 The following words and phrases when used in this act shall
- 20 have the meanings given to them in this section unless the
- 21 context clearly indicates otherwise:
- 22 * * *

- 1 <u>"Gaming revenue." The local share assessment collected from</u>
- 2 gaming revenue by the Department of Revenue for distribution to
- 3 <u>municipalities hosting licensed facilities under 4 Pa.C.S. Ch.</u>
- 4 <u>14 (relating to revenues).</u>
- 5 * * *
- 6 Section 2. Section 202(d) and (h)(1) of the act are amended
- 7 to read:
- 8 Section 202. Governing board.
- 9 * * *
- 10 (d) Meetings. -- After the initial organizational meeting, the
- 11 board shall meet as frequently as it deems appropriate but at
- 12 least once during each quarter of the fiscal year. In addition,
- 13 a meeting of the board shall be called by the chairperson if a
- 14 request for a meeting is submitted to the chairperson by at
- 15 least two members of the board.
- 16 (d.1) Quorum. -- A majority of the board shall constitute a
- 17 quorum for the purpose of conducting the business of the board
- 18 and for all other purposes. All actions of the board shall be
- 19 taken by a majority of the board members present, except as
- 20 otherwise specifically noted. The provisions of 65 Pa.C.S. Ch. 7
- 21 (relating to open meetings) shall apply to the board.
- 22 * * *
- 23 (h) Statutes applying to authority.--
- 24 (1) The provisions of the following acts shall apply to
- 25 the <u>board and executive director of the</u> authority:
- 26 (i) 65 Pa.C.S. Ch. 7 (relating to open meetings).
- 27 (ii) The act of [June 21, 1957 (P.L.390, No.212),
- 28 referred to] <u>February 14, 2008 (P.L.6, No.3), known</u> as
- the Right-to-Know Law.
- 30 (iii) Except as set forth in paragraph (2), the act

- of July 19, 1957 (P.L.1017, No.451), known as the State
- 2 Adverse Interest Act.
- 3 (iv) 65 Pa.C.S. Ch. 11 (relating to ethics standards
- 4 and financial disclosure).
- 5 <u>(v) 62 Pa.C.S. (relating to procurement).</u>
- 6 * * *
- 7 Section 3. Section 203(b)(4) of the act is amended and the
- 8 subsection is amended by adding paragraphs to read:
- 9 Section 203. Powers and duties.
- 10 * * *
- 11 (b) Specific duties. -- The authority shall have the powers
- 12 and its duties shall be:
- 13 * * *
- 14 (4) To make annual signed reports within 120 days after
- the close of the assisted city's fiscal year, commencing with
- the fiscal year ending December 31, 2003, to the Governor and
- 17 the General Assembly describing the city's financial
- 18 condition and the authority's progress with respect to
- 19 restoring the financial stability of assisted cities and
- 20 achieving balanced budgets for assisted cities. [Such reports
- 21 shall be] Each report shall:
- 22 <u>(i) Be</u> filed with the Governor, with the presiding
- officers of the Senate and the House of Representatives,
- 24 with the chairperson and minority chairperson of the
- 25 Appropriations Committee of the Senate and the
- 26 chairperson and the minority chairperson of the
- 27 Appropriations Committee of the House of Representatives
- and with the governing body, mayor and controller of the
- assisted city and be publicly available in the assisted
- 30 city during normal business hours for public inspection

and on the authority's publicly accessible Internet
website, and may be reproduced by any member of the
public at commercial costs of reproduction. [Such report
shall clearly]

(ii) Clearly show by consistent category the last five years of operating revenues and expenditures, capital expenditures, gross and net indebtedness transactions, including a schedule of principal and interest, five-year projections of the assisted city's operating and capital budgets, and the entire projected indebtedness transactions, including a schedule of principal and interest of such indebtedness until any and all debt has been completely retired. [Such report shall contain]

(iii) Contain a narrative explaining progress of the assisted city in meeting its annual and five-year budgetary objectives, an appraisal by the authority of the progress the assisted city is making to achieve its goals and an appraisal of the extent to which the assisted city is making a good faith effort to achieve its goals. [Such report shall disclose]

(iv) Disclose any violations of Federal and State law that the authority may have discovered. [Such report shall include]

- (v) Include as appendixes all historical loans or other contracts entered into by the assisted city and its authorities.
- (vi) Contain detailed accounting on any gaming revenue that the authority is withholding from an assisted city, as provided for under 4 Pa.C.S. § 1403(c)

1 (3) (xv) (relating to establishment of State Gaming Fund

and net slot machine revenue distribution), including the

- 3 reasons that the revenue is being withheld, the
- 4 <u>conditions that the assisted city must meet for the</u>
- 5 revenue to be released and the amount of revenue being
- 6 <u>withheld.</u>

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- 7 (5) To establish and maintain a publicly accessible
- 8 <u>Internet website that contains, but is not limited to, all of</u>
- 9 the following:
- 10 <u>(i) Intergovernmental cooperation agreements under</u>
- paragraph (3).
- 12 <u>(ii) Annual reports required under paragraph (4).</u>
- 13 <u>(iii) The authority's annually adopted budget under</u>
- 14 <u>section 206.</u>
- 15 <u>(iv) Audits required under section 207.</u>
- 16 <u>(v) Contracts that the authority has entered into</u>
- 17 with third parties.
- 18 (6) To adopt and publish a records retention policy that
- is consistent with the records retention policy of the Office
- of Administration as published in Manual 210.9, The
- 21 Commonwealth's General Records Retention and Disposition
- Schedule, adopted April 4, 2016, and shall annually update
- 23 <u>the policy to remain consistent with the Office of</u>
- 24 Administration.
- 25 * * *
- 26 Section 4. Sections 204 and 207 of the act are amended to
- 27 read:
- 28 Section 204. Term of existence.
- 29 (a) Length.--The authority shall exist for a term of at
- 30 least seven years. If, after seven years, an assisted city has

- 1 had annual operating budgets and five-year financial plans
- 2 approved by the board for at least the three immediately
- 3 preceding years, the Secretary of Community and Economic
- 4 Development shall certify that the authority is no longer
- 5 needed, and the provisions of this chapter will no longer be in
- 6 effect 90 days following that certification. Upon termination of
- 7 the authority, records and documents of the authority shall be
- 8 transferred to the director of finance of the assisted city. The
- 9 authority shall submit a final report on its activities and the
- 10 city's fiscal condition to the Governor and the General Assembly
- 11 within 60 days of its termination.
- 12 (b) Limitation. -- The Secretary of Community and Economic
- 13 <u>Development may not certify that authority is no longer</u>
- 14 <u>necessary under subsection (a) until oversight is terminated</u>
- 15 under the act of July 10, 1987 (P.L.246, No.47), known as the
- 16 Municipalities Financial Recovery Act, or June 30, 2019,
- 17 whichever is later.
- 18 (c) Redistribution. -- If the authority is terminated under_
- 19 <u>subsection (a) or (b) and gaming revenue was distributed to and</u>
- 20 under the exclusive control of the authority under 4 Pa.C.S. §
- 21 1403(c)(3)(xv) (relating to establishment of State Gaming Fund
- 22 <u>and net slot machine revenue distribution</u>), the gaming revenue
- 23 shall be redistributed to an assisted city to increase the level
- 24 of funding to the municipal pension funds of an assisted city.
- 25 Section 207. Annual report to be filed; annual audits.
- 26 [The] By December 31 following the end of each fiscal year,
- 27 the authority shall file a signed annual report with the
- 28 chairperson and the minority chairperson of the Appropriations
- 29 Committee of the Senate and chairperson and the minority
- 30 chairperson of the Appropriations Committee of the House of

- 1 Representatives, which shall make provisions for the accounting
- 2 of revenues and expenses. The authority shall have its books,
- 3 accounts and records audited annually in accordance with
- 4 generally accepted auditing standards by an independent auditor
- 5 who shall be a certified public accountant, and a copy of his
- 6 audit report shall be attached to and be made a part of the
- 7 authority's annual report. A concise financial statement shall
- 8 be published annually in the Pennsylvania Bulletin.
- 9 Section 5. The act is amended by adding a section to read:
- 10 <u>Section 210.1.</u> <u>Distribution of gaming revenue.</u>
- 11 (a) Authority determination. -- Notwithstanding any other
- 12 provision of law and not less than 30 days preceding each
- 13 <u>scheduled quarterly distribution of gaming revenue under 4</u>
- 14 Pa.C.S. 1403(c)(3)(i) (relating to establishment of State Gaming
- 15 Fund and net slot machine revenue distribution) to a host
- 16 municipality that is an assisted city, the board shall, by a
- 17 majority vote of all the members, direct the assisted city to
- 18 use the gaming revenue pursuant to 4 Pa.C.S. 1403(c)(3)(xv).
- 19 (b) Debt or pension funding.--If the authority votes to
- 20 require an assisted city to use gaming revenue under 4 Pa.C.S.
- 21 1403(c)(3)(xv)(A) or (B), the authority shall notify the
- 22 Secretary of the Budget, the Commonwealth shall distribute the
- 23 gaming revenue directly to the assisted city as provided for
- 24 under 4 Pa.C.S. § 1403(c)(3)(i) and the assisted city shall use
- 25 the gaming revenue as required by the authority.
- 26 (c) Other purpose.--If the authority votes to require an
- 27 <u>assisted city to use gaming revenue for a purpose under 4</u>
- 28 Pa.C.S. § 1403(c)(3)(xv)(C), the authority shall transmit in
- 29 writing to the assisted city and the Secretary of the Budget no
- 30 more than five days from the time of the vote, the purpose and

- 1 conditions that the assisted city must meet before distribution
- 2 of the gaming revenue is made to the assisted city. The
- 3 following shall apply:

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(1) If the assisted city provides the authority with

information that, to the authority's satisfaction, meets the

conditions required under this subsection, the authority

shall notify the Secretary of the Budget and the Commonwealth

shall distribute the gaming revenue directly to the assisted

city as provided for under 4 Pa.C.S. § 1403(c)(3)(i).

10 (2) If the assisted city requires additional time to meet the conditions required by the authority, the assisted 11 12 city shall reply in writing within five days with an update 13 on the process for meeting the conditions and a projection of 14 time period that will be needed to complete the requirements. The authority shall notify the Secretary of the Budget that 15 the assisted city is not in compliance with the conditions to 16 meet the purposes required under paragraph (3) and that no 17 18 distribution of gaming revenue is to be made to the assisted 19 city until the conditions are met. The authority shall, by 20 majority vote, determine when the conditions which caused an

assisted city to be certified as not in compliance have

ceased to exist and shall promptly notify the Secretary of

the Budget of the vote. Upon notification, the Secretary of

including the interest and income earned on the funds during

the Budget shall release the gaming funds held in escrow,

- the period held in escrow directly to the assisted city.

 (3) If the assisted city and the authority are in

 dispute as to whether the conditions have been met, the

 assisted city may make a request to the Secretary of the
- 30 <u>Budget to make a determination that the assisted city has met</u>

1	the conditions. The following shall apply:
2	(i) If the Secretary of the Budget determines that
3	the conditions have been met, the Secretary of the Budget
4	shall provide notice to the assisted city and the
5	authority and shall release the gaming funds held in
6	escrow, including interest and income earned on the
7	gaming funds during the period held in escrow directly to
8	the assisted city.
9	(ii) If the Secretary of the Budget determines that
10	the assisted city has not met the conditions, the
11	Secretary of the Budget shall provide notice to the
12	assisted city and the authority and require that the
1 3	assisted city continue to meet the conditions under this

15 Section 6. This act shall take effect in 60 days.

section.

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